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14 January 1965

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Mr. Bundy -

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By ip, NARS, Date 3-16

This is generally an excellent address. Unfortunately, however, the Kaufmann conventional war doctrine comes out loud and clear in several places in a way that has never been seen before in policy statements. This could be very disturbing to our allies.

A few changes would eliminate this difficulty:

Page 3 -- Here and elsewhere tactical nuclear capabilities are separated from "limited war" capabilities. This stems from the view that nuclear weapons cannot be used without bringing on total war, and will be picked up by analysts as a new policy indicator. I would move the sentence introducing limited war ahead of the tactical nuclear statement. I would also add the following sentence to the tactical nuclear statement: "We now have the capability to use nuclear weapons under close control when we must to stop aggression."

Page 4 -- The comparison of NATO and Warsaw Pact men under arms will also be used as an indicator of further movement toward reliance on conventional forces in Europe. In addition, it is a transparent exaggeration of US capabilities. Certain people on the DOD staff are fond of this comparison. It is evident, however, that such figures are meaningless -- the authors never bother to include the men under arms in Communist China and yet a great many of the men counted as NATO troops have no bearing on the military situation in Europe.

Page 12 -- The emphasis on conventional capabilities, including high speed cargo vessels, etc., cannot help but be interpreted by some as another step toward conventional defense in Europe. If the change on page 3 should be accepted, the latter interpretation would not have as great an effect. In addition, deletion of the first sentence of the last paragraph on page 12 would also help.

Page 35 -- In the second sentence of the conclusion, two types of forces are mentioned, "strategic forces" and "conventional forces." This is the essence of the Kaufmann doctrine, i.e., nuclear weapons should be used only as a strategic deterrent. The word "conventional" should be changed to "tactical."

I have also marked a few additional changes which I feel would improve the speech but are of less importance.

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RCB
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